

Message Text

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TO AMEMBASSY MOSCOW IMMEDIATE

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TOSEC 213

E.O. 11652: N/A

TAGS:PFOR, UNGA, CY

SUBJECT: PROPOSED U.S. GENERAL ASSEMBLY SPEECH ON CYPRUS
FOR SECRETARY FROM SISCO

1. AS YOU KNOW, CYPRUS DEBATE OPENS ON MONDAY THE 28TH.
AS IS NORMAL, THE PARTIES WILL KICK OFF THE DEBATE.
SCALI WANTS TO SPEAK EARLY IN THE DEBATE AND GIVES
TWO REASONS: (A) TO HELP GIVE POSITIVE TONE TO THE
DEBATE AND (B) TO AVOID SPEAKING LATER IN THE DEBATE WHEN
HE WILL BE IN A POSITION OF HAVING TO FOCUS ON ANY
CRITICAL STATEMENTS THAT MAY HAVE BEEN MADE DURING COURSE
OF DEBATE.

2. I HAVE NO PARTICULAR DIFFICULTY WITH SCALI SPEAKING
EARLY. I THINK IT IS ESSENTIAL, HOWEVER, THAT WE SAY
THE MINIMUM.

3. FOLLOWING IS THE KIND OF VERY ABBREVIATED STATEMENT
THAT I THINK SCALI MIGHT USEFULLY MAKE.

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4. WOULD APPRECIATE ANY THOUGHTS YOU HAVE EITHER ON

THE TIMING OR ON THE SUBSTANCE OF THIS DRAFT.

MR. PRESIDENT, IN CONSIDERING THE CYPRUS QUESTION, THE SECURITY COUNCIL, IN A SERIES OF RESOLUTIONS DURING THE SUMMER, MOST NOTABLY RESOLUTION 353, ESTABLISHED A CEASE-FIRE, PROVIDED A FRAMEWORK FOR NEGOTIATIONS AMONG THE PARTIES, AND ESTABLISHED THE ESSENTIAL PRINCIPLES WHICH SHOULD GUIDE THOSE NEGOTIATIONS. THIS IS AS IT SHOULD BE. THE COUNCIL HAS AN ESSENTIAL WATCHING-BRIEF WHICH IT HAS EXERCISED, SO FAR AT LEAST, CONSTRUCTIVELY AND CAREFULLY.

I THINK WE ALL RECOGNIZED THAT THE SECRETARY-GENERAL PLAYED A PARTICULARLY IMPRESSIVE ROLE IN THE RE-ESTABLISHMENT OF PEACE IN CYPRUS THROUGH HIS STATESMAN-LIKE ACTION IN INITIATING THE SERIES OF MEETINGS IN WHICH MR. CLERIDES, MR. DENKTASH, AND THE SECRETARY-GENERAL'S SPECIAL REPRESENTATIVE, MR. WECKMAN-MUNOZ, HAVE PARTICIPATED. THESE MEETINGS HAVE PRODUCED AN AGREEMENT FOR AN EXCHANGE OF PRISONERS, WHICH IS NOW BEING CARRIED OUT, AND HAVE LAID AN IMPORTANT BUT STILL FRAGILE FOUNDATION OF TRUST AND COOPERATION UPON WHICH BROADENED DISCUSSIONS CAN TAKE PLACE.

MEANWHILE, IN THE ISLAND, UNFICYP, DESPITE SEVERAL TRAGIC CASUALTIES, HAS MONITORED, AND SERVED TO EXTEND, THE CEASE-FIRE WITH DETERMINATION AND GALLANTRY. UNFICYP HAS ALSO BEEN ENORMOUSLY HELPFUL IN MAINTAINING THE PEACE AND ASSISTING WITH RELIEF OPERATIONS.

AGAIN DURING THIS PERIOD, THE INTERNATIONAL COMMITTEE OF THE RED CROSS, THE UNITED NATIONS HIGH COMMISSION FOR REFUGEES, AND THE UNITED NATIONS FORCE IN CYPRUS PROVIDED THE ESSENTIAL BACKBONE FOR THE HUMANITARIAN RELIEF PROGRAM ON CYPRUS. EACH OF THESE ORGANIZATIONS, IN ITS OWN WAY, HAS ALSO RENDERED INVALUABLE CONTRIBUTIONS TOWARD SECURING THE RELEASE OF PRISONERS, LOCATING MISSING PERSONS AND REUNITING FAMILIES, DELIVERING RELIEF SUPPLIES, PROVIDING FOR THE SICK, THE NEEDY, AND THE INNOCENT VICTIMS OF WAR, AND SAFEGUARDING THE HUMAN

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RIGHTS AND VALUES WHICH STAND AT THE VERY HEART OF THE UNITED NATIONS CHARTER.

MR. PRESIDENT, AS SECRETARY KISSINGER TOLD THIS ASSEMBLY EARLIER THIS YEAR, THE U.S. HAS STOOD READY, AND STANDS READY, TO DO MORE THAN ITS PART IN SUPPORTING THESE EFFORTS. OUR FIRST CONCERN DURING THE SUMMER WAS TO

MITIGATE THE IMMEDIATE CRISIS AND TO ASSIST THE PARTIES TO BEGIN TO TALK TO ONE ANOTHER AGAIN. WE MADE STRENUOUS ATTEMPTS TO PREVENT, AND THEN TO CONFINE, THE MILITARY ACTIVITIES IN THE ISLAND WHICH TOOK PLACE IN JULY AND AUGUST AND THEREAFTER THE U.S., WORKING CLOSELY WITH THE U.K. AND WITH THE PARTIES MOST DIRECTLY CONCERNED, SUCCEEDED IN ARRANGING A CEASE-FIRE WHICH STILL HOLDS TODAY. THE U.S. LENT ITS ACTIVE SUPPORT TO EFFORTS MADE IN GENEVA IN PURSUANCE OF SECURITY COUNCIL RESOLUTION 353 TO ESTABLISH THE OUTLINES OF A LASTING SETTLEMENT. AND ALSO DURING THIS PERIOD WE ACTED VIGOROUSLY TO PROTECT THIS PROCESS, INSISTENTLY ENCOURAGING THE DISCUSSIONS BETWEEN THE LEADERS OF THE GREEK AND TURKISH CYPRIOT COMMUNITIES.

SO FAR, MUCH OF THIS DEBATE HAS DEALT WITH LEGAL PRINCIPLES AND POLITICAL RELATIONS. BUT WE MUST NEVER FORGET -- AND THE UNITED STATES NEVER DOES -- THAT THE PROBLEM OF CYPRUS IS ABOVE ALL A HUMAN PROBLEM. WE HAVE BEEN DEEPLY MOVED BY THE SUFFERING WHICH BOTH THE GREEK AND TURKISH CYPRIOT COMMUNITIES HAVE FACED, AND VERY OFTEN STILL FACE. DETERMINED EFFORTS MUST BE MADE TO RELIEVE THIS SUFFERING, AND HERE THE ROLE OF THE INTERNATIONAL COMMUNITY IS PARTICULARLY IMPORTANT. WE URGE THE INTERNATIONAL COMMUNITY TO CONTINUE AND, IF POSSIBLE, TO INCREASE THEIR HUMANITARIAN EFFORTS. THE U.S. FOR ITS PART HAS RESPONDED FULLY TO THE APPEALS THE INTERNATIONAL COMMITTEE OF THE RED CROSS AND THE UNITED NATIONS HIGH COMMISSION FOR REFUGEES, INCLUDING A ONE-THIRD SHARE OF THE UNHCR APPEAL.

THESE NUMEROUS AND VARIED EFFORTS, UNDERTAKEN BY THE
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INTERNATIONAL COMMUNITY BOTH THROUGH THE UNITED NATIONS AND BY ITS INDIVIDUAL MEMBERS HAVE SERVED, WE BELIEVE, TO BRING THE PARTIES CLOSER AND TO CREATE AN ATMOSPHERE IN WHICH, HOPEFULLY, NEGOTIATION WILL PROSPER. OUR CONCERN TODAY IS TO PROVIDE ASSISTANCE, TO WHATEVER DEGREE THE PARTIES CONSIDER USEFUL, IN MEETING THE IMPERATIVE, URGENT NEED FOR PEACE. AS SECRETARY KISSINGER RECENTLY TOLD THIS ASSEMBLY, "THE UNITED STATES IS PREPARED TO PLAY AN EVEN MORE ACTIVE ROLE THAN IN THE PAST IN HELPING THE PARTIES FIND A SOLUTION TO THE CENTURIES-OLD PROBLEM OF CYPRUS. WE WILL DO ALL WE CAN, BUT IT IS THOSE MOST DIRECTLY

CONCERNED WHOSE EFFORT IS MOST CRUCIAL. THIRD PARTIES SHOULD NOT BE ASKED TO PRODUCE MIRACULOUS OUTCOMES

NOT ANCHORED IN REALITY. THIRD PARTIES CAN ENCOURAGE THOSE DIRECTLY INVOLVED TO PERCEIVE THEIR BROADER INTERESTS; THEY CAN ASSIST IN THE SEARCH FOR ELEMENTS OF AGREEMENT BY INTERPRETING EACH SIDE'S VIEWS AND MOTIVES TO THE OTHER. BUT NO MEDIATOR CAN SUCCEED UNLESS THE PARTIES GENUINELY WANT MEDIATION AND ARE READY TO MAKE THE DIFFICULT DECISIONS NEEDED FOR A SETTLEMENT."

THE QUEST FOR A SOLUTION ON CYPRUS IS A TASK WORTHY OF OUR CONSTANT AND SYMPATHETIC ASSISTANCE. WITH INSIGHT AND WITH STATESMANSHIP, FROM ALL OF US HERE TODAY, THE UNITED NATIONS HAS THE OPPORTUNITY TO MAKE A SIGNIFICANT CONTRIBUTION TO PEACE NOT ONLY ON A TORMENTED ISLAND AND FOR ITS BRAVE PEOPLE, BUT ALSO TO THE WHOLE AREA OF THE EASTERN MEDITERRANEAN. INGERSOLL

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